
A BILL FOR AN ACT

RELATING TO TAXATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that family caregivers
2 are the backbone of the long-term care system in the State.
3 AARP's 2023 report, "Valuing the Invaluable", found that 154,000
4 residents of the State provide unpaid caregiving services for a
5 loved one. The report finds that, each year, these family
6 caregivers contribute nearly 144,000,000 hours of unpaid
7 services, estimated at a value of \$2,600,000,000. Caregiving
8 services can range from managing personal finances and
9 transporting for medical visits to providing twenty-four-hour
10 supervision and assisting with bathing, toileting, and dressing
11 so that their loved ones are not prematurely institutionalized
12 and can remain in their homes.

13 The legislature further finds that nonpaid family
14 caregivers face many physical, emotional, and financial
15 challenges and often balance caregiving with work and other
16 personal responsibilities. A 2021 national study found that, on
17 average, family caregivers spend twenty-six per cent of their



1 income on caregiving services; nearly eight in ten caregivers
2 report having routine out-of-pocket expenses related to
3 caregiving; and that these out-of-pocket expenses average \$7,242
4 per year. The legislature believes that the demands on family
5 caregivers are not isolated family issues and that the State
6 should assist in the delivery of meaningful support and
7 solutions for those that provide unpaid long-term care services
8 in the State.

9 Accordingly, the purpose of this Act is to establish a tax
10 credit for nonpaid family caregivers.

11 SECTION 2. Chapter 235, Hawaii Revised Statutes, is
12 amended by adding a new section to be appropriately designated
13 and to read as follows:

14 "§235- Family caregiver tax credit. (a) Each eligible
15 taxpayer subject to the tax imposed by this chapter may claim a
16 family caregiver tax credit against the taxpayer's individual
17 net income tax liability, if any, imposed by this chapter for
18 the taxable year in which the credit is properly claimed.

19 (b) The family caregiver tax credit shall be equal
20 to per cent of the qualified expenses of the eligible
21 taxpayer, up to a maximum of \$ in any taxable year;



1 provided that married individuals who do not file a joint tax
2 return shall only be entitled to claim the tax credit to the
3 extent that they would have been entitled to claim the tax
4 credit had they filed a joint return.

5 (c) An eligible taxpayer may claim the tax credit for
6 every taxable year or part thereof that the eligible taxpayer:

7 (1) Provides care to a care recipient during the taxable
8 year;

9 (2) Has personally incurred uncompensated expenses
10 directly related to the care of a care recipient; and

11 (3) Has not claimed the care recipient as a dependent for
12 the purpose of a tax deduction in the same taxable
13 year.

14 (d) Only one eligible taxpayer per household may claim a
15 tax credit under this section for any care recipient cared for
16 in a taxable year. Only one tax credit under this section shall
17 be claimed by an eligible taxpayer in any one taxable year,
18 regardless of the number of care recipients receiving care from
19 the eligible taxpayer.

20 (e) The director of taxation:



1 (1) Shall prepare any forms that may be necessary to claim
2 a tax credit under this section;

3 (2) May require the taxpayer to furnish reasonable
4 information to ascertain the validity of the claim for
5 the tax credit made under this section; and

6 (3) May adopt rules pursuant to chapter 91 necessary to
7 carry out this section.

8 (f) The executive office on aging shall:

9 (1) Maintain records of the total amount of qualified
10 expenses for each taxpayer claiming a credit;

11 (2) Verify the amount of the qualified expenses claimed;

12 (3) Total all qualified expenses claimed; and

13 (4) Certify the total amount of the tax credit for each
14 taxable year.

15 Upon each determination, the executive office on aging
16 shall issue a certificate to the taxpayer verifying the
17 qualified expenses and the credit amount certified for each
18 taxable year. The taxpayer shall file the certificate with the
19 taxpayer's tax return with the department of taxation.

20 Notwithstanding the executive office on aging's certification



1 authority under this section, the director of taxation may audit
2 and adjust certification to conform to the facts.

3 (g) If the tax credit under this section exceeds the
4 taxpayer's net income tax liability, the excess of the credit
5 over liability may be used as a credit against the taxpayer's
6 income tax liability in subsequent years until exhausted;
7 provided that no credit carried forward under this subsection
8 shall be used as a credit more than five years after the taxable
9 year in which qualified expenses are incurred. All claims for
10 the tax credit under this section, including amended claims,
11 shall be filed on or before the end of the twelfth month
12 following the close of the taxable year for which the credit may
13 be claimed. Failure to comply with the foregoing provision
14 shall constitute a waiver of the right to claim the credit.

15 (h) The department of taxation shall submit a report to
16 the legislature no later than twenty days prior to the convening
17 of each regular session on the number of eligible taxpayers
18 claiming the tax credit and the total cost of the tax credit
19 under this section to the State during the past year.

20 (i) For the purposes of this section:



1 "Activity of daily living" has the same meaning as defined
2 in section 349-16.

3 "Care recipient" means an individual who:

4 (1) Is a citizen of the United States or a qualified
5 alien; provided that for the purposes of this
6 paragraph, "qualified alien" means a lawfully admitted
7 permanent resident under the Immigration and
8 Nationality Act;

9 (2) Does not reside in a long-term care facility, such as
10 an intermediate care facility, assisted living
11 facility, skilled nursing facility, hospital, adult
12 foster home, community care foster family home, adult
13 residential care home, expanded adult residential care
14 home, or developmental disabilities domiciliary home;
15 and

16 (3) Has impairments of at least:

17 (A) Two activities of daily living;

18 (B) Two instrumental activities of daily living;

19 (C) One activity of daily living and one instrumental
20 activity of daily living; or



(D) Substantive cognitive impairment requiring substantial supervision because the individual behaves in a manner that poses a serious health or safety hazard to the individual or another person.

"Care recipient" includes a person with a disability as defined under section 515-2.

"Eligible taxpayer" means any relative of a care recipient who:

(1) Has a federal adjusted gross income of \$75,000 or less, or \$125,000 if filing a joint tax return; and

(2) Has undertaken the care, custody, or physical assistance of the care recipient.

"Instrumental activity of daily living" has the same meaning as defined in section 349-16.

"Qualified expenses" means out-of-pocket expenses directly incurred by the eligible taxpayer in providing care to a care recipient that have not been reimbursed, credited, paid, or otherwise covered by another individual, organization, provider, or government entity. "Qualified expenses" include but are not limited to:



1 (1) The improvement of or alteration to the eligible
2 taxpayer's primary residence in order to permit the
3 care recipient to live in the residence and remain
4 mobile, safe, and independent, including entrance
5 ramps, safety grab bars by toilets, and the conversion
6 of tubs to accessible showers;

7 (2) The purchase or lease of equipment and supplies,
8 including but not limited to durable medical
9 equipment, incontinent undergarments, and portable
10 commodes, necessary to assist a care recipient in
11 carrying out one or more activities of daily living;
12 and

13 (3) Other expenses paid or incurred by the eligible
14 taxpayer that assists the eligible taxpayer in
15 providing care to a care recipient, such as
16 expenditures related to:

17 (A) Home care aides or chore workers;

18 (B) Respite care;

19 (C) Adult day care or adult day health center
20 services;

21 (D) Personal care attendants;



(E) Transportation, including but not limited to
paratransit service for non-emergency medical
transport;

(F) Health care equipment; and

(G) Assistive technology, including emergency alert
systems and voice activated medication dispensers
or reminders.

"Relative" means a spouse, child, parent, sibling, legal
guardian, reciprocal beneficiary as defined in section 572C-3,
partner as defined in section 572B-1, or any other person who is
related to a care recipient by blood, marriage, or adoption,
including a person who has a hanai or substantial familial
relationship to the care recipient."

SECTION 3. There is appropriated out of the general
revenues of the State of Hawaii the sum of \$ or so
much thereof as may be necessary for fiscal year 2026-2027 to be
allocated as follows:

- (1) \$100,000 for infrastructure development and
implementation of the family caregiver tax credit; and
- (2) \$ for the certification of claims for tax
credits under the family caregiver tax credit.



1 The sum appropriated shall be expended by the executive
2 office on aging for the purposes of this Act.

3 SECTION 4. New statutory material is underscored.

4 SECTION 5. This Act shall take effect on December 31,
5 2050; provided that section 2 shall apply to taxable years
6 beginning after December 31, 2026.



Report Title:

Kupuna Caucus; DOTAX; Executive Office on Aging; Family
Caregiver Tax Credit; Report; Appropriation

Description:

Establishes a family caregiver tax credit for nonpaid family caregivers. Requires the Department of Taxation to submit annual reports to the Legislature. Appropriates moneys to the Executive Office on Aging. The tax credit applies to taxable years beginning after 12/31/2026. Effective 12/31/2050. (SD2)

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