THE SENATE THIRTY-SECOND LEGISLATURE, 2023 STATE OF HAWAII

S.B. NO. 95

JAN 1 8 2023

A BILL FOR AN ACT

RELATING TO CHILD SUPPORT.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

PART I

2 SECTION 1. The legislature finds that under Hawaii's 3 current child support system, custodial parents receiving Temporary Assistance for Needy Families (TANF) funds may never 4 see any of the child support money they are owed because a non-5 6 custodial parent must make certain child support payments 7 directly to the State. The State then keeps nearly half of 8 those payments and then transfers the remaining amount to the 9 federal government as reimbursement for providing TANF 10 assistance.

11 The legislature also finds that the federal Deficit 12 Reduction Act of 2005 recommended that states pass through 13 certain portions of child support collected by a state and waive 14 the federal reimbursement portion of those funds if the state 15 disregards the additional income for determining TANF 16 eligibility. As a result, twenty-seven states and the District 17 of Columbia have adopted child support pass-through laws or



1 policies. Based on 2016 estimates for Hawaii, disregarding the additional income for determining TANF eligibility would result 2 3 in \$675,000 of lost revenue to the State. However, due to the 4 federal reimbursement waiver, this will increase funds to Hawaii's most needy families by approximately \$1,500,000. 5 6 The purpose of this Act is to: 7 Require certain amounts of child support moneys (1) 8 collected by the department of human services for 9 public assistance of a child to pass through to the 10 family receiving public assistance; Require the department of human services to disregard 11 (2) passed-through child support payments when calculating 12 13 the income of an applicant for or recipient of public 14 assistance; Increase the maximum fine for an employer who 15 (3) 16 discharges from employment, refuses to employ, or 17 takes disciplinary action against a noncustodial parent subject to income withholding or who fails to 18 comply with an order of assignment of future income to 19 20 pay child support; and

21 (4) Appropriate funds.

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| 1 | | PART II |
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| 2 | SECT: | ION 2. Section 346-29, Hawaii Revised Statutes, is |
| 3 | amended by | y amending subsection (c) to read as follows: |
| 4 | "(c) | In determining the needs of an applicant or recipient |
| 5 | for public | c assistance by the department, the department shall: |
| 6 | (1) | Disregard the amounts of earned or unearned income as |
| 7 | | required or allowed by federal acts and other |
| 8 | | regulations, to receive federal funds and disregard |
| 9 | | from gross earned income twenty per cent plus \$200 and |
| 10 | | a percentage of the remaining balance of earned income |
| 11 | | consistent with federal regulations and other |
| 12 | | requirements; |
| 13 | (2) | Consider as net income in all cases the income as |
| 14 | | federal acts and other regulations require the |
| 15 | | department to consider for receipt of federal funds |
| 16 | | and may consider the additional income and resources |
| 17 | | as these acts and regulations permit to be considered; |
| 18 | (3) | For households with minor dependents, disregard assets |
| 19 | | in determining the needs of persons for financial |
| 20 | | assistance; provided that the amount to be disregarded |
| 21 | | shall not exceed standards under federally funded |

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1 financial assistance programs. This paragraph shall 2 not apply to persons eligible for federal supplemental 3 security income benefits, aid to the aged, blind or 4 disabled, or general assistance to households without 5 minor dependents. In determining the needs of persons 6 eligible for federal supplemental security income 7 benefits, aid to the aged, blind or disabled, or 8 general assistance to households without minor 9 dependents, the department shall apply all the 10 resource retention and exclusion requirements under 11 the federal supplemental security income program; 12 (4) Apply the resource retention requirements under the 13 federal supplemental security income program in 14 determining the needs of a single person for medical 15 assistance only; 16 (5) Apply the resource retention requirements under the 17 federal supplemental security income program in 18 determining the needs of a family of two persons for 19 medical assistance only and an additional \$250 for 20 each additional person included in an application for 21 medical assistance only;

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1 (6) Disregard amounts of emergency assistance granted 2 under section 346-65; Not consider as income or resources any payment for 3 (7) services to or on behalf of, or any benefit received 4 5 by, a participant under the first-to-work program of part XI, other than wages. Wages earned by a 6 participant while participating in the first-to-work 7 8 program shall be considered income of the participant, 9 unless the wages are excluded or disregarded under any 10 other law; 11 (8) Not consider as income or resources payment made to 12 eligible individuals, eligible surviving spouses, 13 surviving children or surviving parents as specified 14 under title I of the Civil Liberties Act of 1988, Public Law 100-383, which made restitution to 15 16 individuals of Japanese ancestry who were interned 17 during World War II; Allow the community spouse of an individual residing 18 (9) 19 in a medical institution to maintain countable 20 resources to the maximum allowed by federal statutes

or regulations with provisions for increases, as

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1 allowed by the Secretary of Health and Human Services 2 by means of indexing, court order, or fair hearing 3 decree, without jeopardizing the eligibility of the 4 institutionalized spouse for medical assistance; 5 (10) Allow an individual residing in a medical institution 6 to contribute toward the support of the individual's 7 community spouse, thereby enabling the community 8 spouse to maintain the monthly maximum income allowed 9 by federal statutes or regulations, with provisions 10 for increases as allowed by the Secretary of Health 11 and Human Services by means of indexing, court order, 12 or fair hearing decree; 13 (11) Consider the transfer of assets from the applicant's 14 name to another name within the specified time period 15 as required by federal regulations, known as the 16 "lookback" period, prior to the application for 17 medical assistance for care in a nursing home or other 18 long-term care facility. Pursuant to rules adopted 19 under chapter 91, the director may attribute any 20 assets that have been transferred within the required 21 federal "lookback" period from the applicant if the



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| 1 | | director determines that transfer of certain assets |
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| 2 | | was made solely to make the applicant eligible for |
| 3 | | assistance under this chapter; [and] |
| 4 | (12) | Not consider as income or resources any funds |
| 5 | | deposited into a family self-sufficiency escrow |
| 6 | | account on behalf of a participant under a federal |
| 7 | | housing choice voucher family self-sufficiency program |
| 8 | | as required or allowed under federal law[-]; and |
| 9 | (13) | Disregard any amount of child support payments passed |
| 10 | | through to applicants or recipients pursuant to |
| 11 | | section 346-37.1." |
| 12 | SECT | ION 3. Section 346-37.1, Hawaii Revised Statutes, is |
| 13 | amended b | y amending subsection (a) to read as follows: |
| 14 | "(a) | Any payment of public assistance money made to or for |
| 15 | the benefit of any dependent child or children creates a debt | |
| 16 | due and owing to the department by the natural or adoptive | |
| 17 | parent or | parents, or any other person who [are] is responsible |
| 18 | for suppor | rt of [such] <u>the child or</u> children [except that debts] <u>;</u> |
| 19 | provided that: | |
| 20 | (1) | Debts under this section shall not be incurred by a |
| 21 | | parent or other person who is the recipient of public |
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| 1 | | assistance moneys for the benefit of minor dependent |
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| 2 | | children for the period [such] the person or persons |
| - | | entraten for ene perioa (baen) <u>ene</u> perbon or perbons |
| 3 | | are in [such] that status[, and, provided that where]; |
| 4 | (2) | Where there has been a family court order, the debt |
| 5 | | shall be limited to the amount provided for by the |
| 6 | | order[+]; and |
| 7 | (3) | Each month, the child support enforcement agency shall |
| 8 | | pass through to a family receiving public assistance |
| 9 | | moneys for the benefit of minor dependent children up |
| 10 | | to the first \$100 in child support collected in that |
| 11 | | month for a recipient family that has one child and up |
| 12 | | to the first \$200 in child support collected in that |
| 13 | | month for a recipient family that has more than one |
| 14 | | child." |
| 15 | SECT | ION 4. There is appropriated out of the general |
| 16 | revenues | of the State of Hawaii the sum of \$ or so |
| 17 | much ther | eof as may be necessary for fiscal year 2023-2024 and |
| 18 | the same | sum or so much thereof as may be necessary for fiscal |
| 19 | year 2024 | -2025 for necessary expenses incurred by the child |
| 20 | support e | nforcement agency in complying with the requirements of |
| 21 | part II o | f this Act. |

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| 1 | The sums appropriated shall be expended by the department |
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| 2 | of the attorney general for the purposes of part II of this Act. |
| 3 | PART III |
| 4 | SECTION 5. Section 571-52.2, Hawaii Revised Statutes, is |
| 5 | amended by amending subsection (g) to read as follows: |
| 6 | "(g) It shall be unlawful for any employer to fail to |
| 7 | comply with the requirements of this section. In addition, an |
| 8 | employer who fails to comply with an order of assignment of |
| 9 | future income, as provided for under this section, shall be |
| 10 | liable to the obligee or the obligee's assignee for whom support |
| 11 | was required to be paid, for the full amount of all sums ordered |
| 12 | to be withheld and transmitted and not otherwise done so, and |
| 13 | may be subject to a fine not to exceed [$\frac{250}{1,000}$ as |
| 14 | determined by the court." |
| 15 | SECTION 6. Section 576E-16, Hawaii Revised Statutes, is |
| 16 | amended as follows: |
| 17 | 1. By amending subsection (c) to read: |
| 18 | "(c) Compliance by an employer with the income withholding |
| 19 | order issued pursuant to subsection (a) or with the income |
| 20 | withholding order or the notice to withhold child support issued |
| 21 | pursuant to section 576D-14 shall operate as a discharge of the |



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1 employer's liability to the responsible parent for that portion 2 of the responsible parent's earnings withheld and transmitted to 3 the agency, regardless of whether the employer has withheld the 4 correct amount. For each payment made pursuant to an income 5 withholding order or a notice to withhold child support, the 6 employer may deduct and retain as an administrative fee an 7 additional amount of \$2 from the income owed to the responsible 8 parent. The total amount withheld from the obligor's income, 9 including the administrative fee, may not be in excess of the 10 maximum amounts permitted under section 303(b) of the Consumer 11 Credit Protection Act (15 U.S.C. §1673(b)). Any income 12 withholding order or notice to withhold child support shall have 13 priority as against any garnishment, attachment, execution, or 14 other income withholding order, or any other order, and shall 15 not be subject to the exemptions or restrictions contained in 16 part III of chapter 651 and in chapters 652 and 653. An 17 employer who fails to comply with an income withholding order 18 under this section or with an income withholding order or notice 19 to withhold child support issued pursuant to section 576D-14 20 shall be liable to the obligee or the agency for the full amount 21 of all sums ordered to be withheld and transmitted. In



addition, an employer violating this subsection may be subject 1 2 to a fine not to exceed $[\frac{250}{5}]$ \$1,000 as determined by the 3 court. An employer receiving an income withholding order or a 4 notice to withhold child support shall transmit amounts withheld to the agency within five working days after the responsible 5 parent is paid. The employer shall begin withholding no later 6 than the first pay period commencing within seven business days 7 8 following the date a copy of the order or the notice to withhold 9 child support is mailed to the employer.

10 As used in this subsection, the term "business day" means a day on which the employer's office is open for regular business. 11 12 The employer shall withhold funds as directed in the order or 13 the notice to withhold child support, except that when an 14 employer receives an income withholding order issued by another state, the employer shall apply the income withholding law of 15 16 the state of the obligor's principal place of employment in 17 determining:

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(1)

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withholding order;

The employer's fee for processing an income



| 1 | (2) | The maximum amount permitted to be withheld from the |
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| 2 | | obligor's income under section 303(b) of the Consumer |
| 3 | | Credit Protection Act (15 U.S.C. §1673(b)); |
| 4 | (3) | The time periods within which the employer must |
| 5 | | implement the income withholding order and forward the |
| 6 | | child support payment; |
| 7 | (4) | The priorities for withholding and allocating income |
| 8 | | withheld for multiple child support obligees; and |
| 9 | (5) | Any withholding terms or conditions not specified in |
| 10 | | the order. |
| 11 | An e | mployer who complies with an income withholding order |
| 12 | or a noti | ce to withhold child support that is regular on its |
| 13 | face shal | l not be subject to civil liability to any person or |
| 14 | agency fo | r conduct in compliance with the order. |
| 15 | An e | mployer who is required to withhold amounts from the |
| 16 | income of | more than one employee may remit to the agency a sum |
| 17 | total of | all such amounts in one check with a listing of the |
| 18 | amounts a | pplicable to each employee. |

Within two working days after receipt of the amounts
withheld by the employer, the agency shall disburse the amounts
to the obligee for the benefit of the child, except that the





| 1 | agency may delay the distribution of collections toward |
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| 2 | arrearages until resolution of any timely requested hearing with |
| 3 | respect to such arrearages." |
| 4 | 2. By amending subsection (e) to read: |
| 5 | "(e) It shall be unlawful for any employer to refuse to |
| 6 | hire a prospective employee, to discharge an employee, or to |
| 7 | take any other disciplinary action against an employee, based in |
| 8 | whole or in part upon an order or notice to withhold child |
| 9 | support authorized by this section. Any employer who fails to |
| 10 | comply with this subsection may be subject to a fine not to |
| 11 | exceed [$\frac{250}{1,000}$ as determined by the court." |
| 12 | PART IV |
| 13 | SECTION 7. This Act does not affect rights and duties that |
| 14 | matured, penalties that were incurred, and proceedings that were |
| 15 | begun before its effective date. |
| 16 | SECTION 8. Statutory material to be repealed is bracketed |
| 17 | and stricken. New statutory material is underscored. |
| 18 | SECTION 9. This Act shall take effect on July 1, 2023. |
| 19 | INTRODUCED BY Malie Anouge |



Report Title: Department of Human Services; Child Support; Temporary Assistance for Needy Families Program; Employer; Fines; Appropriation

Description:

Requires certain amounts of child support moneys collected by the Department of Human Services for public assistance of a child to pass through to the family receiving public assistance. Requires the Department of Human Services to disregard passedthrough child support payments when calculating the income of an applicant for or recipient of public assistance. Increases the maximum fine for an employer who discharges from employment, refuses to employ, or takes disciplinary action against a noncustodial parent subject to income withholding or who fails to comply with an order of assignment of future income to pay child support. Appropriates funds.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

