

A BILL FOR AN ACT

RELATING TO DIGITAL EQUITY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that digital equity
- 2 across the State and in every community is essential to the
- 3 well-being and economic realities of the State's residents. The
- 4 need for digital equity is significant, highlighted by the
- 5 devastating impacts of the recent coronavirus disease 2019
- 6 pandemic. The lack of digital equity has had a tremendously
- 7 negative effect in many areas, but particularly socio-
- 8 economically disadvantaged communities.
- 9 The legislature further finds that digital equity has meant
- 10 the difference between an employee being able to work remotely
- 11 or possibly facing unemployment. Additionally, digital literacy
- 12 and broadband access are critical tools for those seeking to
- 13 access social services such as unemployment claims, Supplemental
- 14 Nutrition Assistance Program (SNAP) benefits, vital records, and
- 15 other essential government, educational, and medical services.
- 16 The legislature further finds that digital equity in the
- 17 State would enhance Hawaii's overall economic development,

- 1 education, health care, and emergency services. Making grants
- 2 available to achieve digital equity in disadvantaged populations
- 3 would move the State toward universal access to broadband
- 4 services.
- 5 The legislature strongly supports efforts to improve
- 6 digital equity for residents, consumers, and businesses across
- 7 the State.
- 8 The purpose of this Act is to identify and address any
- 9 remaining obstacles to digital equity to all areas of the State
- 10 by establishing the digital equity grant program to award grants
- 11 and create a condition in which all individuals and communities
- 12 in the State have the information technology capacity needed for
- 13 full participation in society, democracy, and the economy.
- 14 SECTION 2. The Hawaii Revised Statutes is amended by
- 15 adding a new chapter to title 13 be appropriately designated and
- 16 to read as follows:
- 17 "CHAPTER
- 18 DIGITAL EQUITY GRANT PROGRAM
- 19 § -1 Definitions. As used in this chapter:
- "Broadband" means high-speed internet.

1	"Cove	ered household" means a household, the income of which
2	for the mo	ost recently completed year is not more than two
3	hundred pe	er cent of an amount equal to the poverty level, as
4	determined	d by using criteria of poverty established by the
5	Bureau of	the Census.
6	"Cove	ered populations" means:
7	(1)	Individuals who live in covered households;
8	(2)	Individuals aged sixty years and older;
9	(3)	Incarcerated individuals, other than individuals who
10	4.	are incarcerated in a federal correctional facility;
11	(4)	Veterans;
12	(5)	Individuals with disabilities;
13	(6)	Individuals with a language barrier, including
14	4 - i	individuals who:
15	• }	(A) Are English learners; and
16		(B) Have low levels of literacy;
17	(7)	Individuals who are members of a racial or ethnic
18		minority group;
19	(8)	Individuals who primarily reside in a rural area; and
20	(9)	Homeless or unsheltered individuals.

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- 1 "Department" means the department of business, economic 2 development, and tourism. 3 "Digital equity" means a condition in which all individuals 4 and communities have the information technology capacity needed 5 for full participation in society, democracy, and the economy. 6 "Digital equity services" means a service that increases 7 digital literacy and broadband access in covered populations. 8 "Office" means the department's Hawaii broadband and digital equity office. 9 10 "Program" means the digital equity grant program 11 established by this chapter. 12 "Project" means a proposed digital equity project set forth 13 in an application for grant funding authorized under this chapter. 14
- 18 § -2 Digital equity grant program; establishment. There
 19 is established a digital equity grant program which shall be
 20 placed within the Hawaii broadband and digital equity office of
 21 the department for administrative purposes. The office shall

in an application for grant funding authorized under this

chapter.

"Project area" means an area that is proposed to be covered

- 1 receive and review grant applications and may award grants for
- 2 eligible projects pursuant to the program.
- 3 § -3 Eligible projects. The office may award grants for
- 4 eligible projects; provided that on the date the application is
- 5 submitted, the area to be served by the project shall include
- 6 covered populations.
- 7 § -4 Eligible applicants. To be eligible for a grant,
- 8 an applicant shall be preferably a non-governmental entity with
- 9 demonstrated experience in providing digital equity services to
- 10 covered populations. Governmental agencies may apply, and will
- 11 be evaluated on a case to case basis.
- 12 § -5 Applications. (a) The office shall establish an
- 13 annual time period to commence an open process for submission of
- 14 applications for funding under the program. The time period for
- 15 submission shall be no less than sixty days and no more than
- 16 ninety days.
- 17 (b) The form of the application shall be as prescribed by
- 18 the office and shall include:
- 19 (1) Evidence demonstrating the applicant's experience and
- ability to plan, organize, staff, and deliver digital

1		equity services to covered populations within the
2		State;
3	(2)	A description of the project area and covered
4		population to be served;
5	(3)	A description of the digital equity project that is
6		proposed to be deployed, including specific goals to
7		increase digital literacy and broadband access,
8		methods, metrics, facilities, equipment, staff, and
9		resources;
10	(4)	A plan to tailor public awareness and outreach to
11		include non-English speaking covered populations with
12		consideration for linguistic, cultural, generational,
13		and literacy challenges;
14	(5)	Evidence, including certification from the applicant,
15		demonstrating the nature of the current digital
16	·	inequity in the proposed project area and covered
17	•	population;
18	(6)	The number of people in each covered population that
19		would gain access to broadband service as a result of
20		the project:

1	(7)	The total cost and timeline for completion of the
2		project;
3	(8)	The amount of matching funds that the applicant
4		proposes to contribute and a certification that no
5	:	portion of the matching funds are derived from any
6		state government grant, loan, or subsidy;
7	(9)	Evidence demonstrating the economic feasibility of the
8		project;
9	(10)	A list of all expected government authorizations,
10		permits, and other approvals required for the project
11	;	and a timeline for the applicant's acquisition of the
12		approvals;
13	(11)	A certification that no other federal or state program
14		provides funding that is available to the applicant
15		for the project; and
16	(12)	Any other information deemed necessary by the office.
17	§	-6 Review of applications; confidential treatment;
18	approval.	(a) Within five business days following the last day
19	of the ti	me period for submission of applications to the
20	program,	the office shall make all the applications available

1	for review	in a	publicly	available	electronic	file	posted	on	the
2	office's o	r den:	artment's	website					

- 3 (b) To the extent the information in an application or
 4 challenge falls under one or more of the exceptions to public
 5 disclosure in section 92F-13 or comprises commercially sensitive
 6 information, the office shall keep the information confidential
 7 upon request by:
- 9 application, except that in no event shall a request for confidentiality prevent the publicly available portion of the application from including sufficient evidence to demonstrate the requirements of section -5(b)(2) and -5(b)(5); or
- (2) A challenging applicant for confidential treatment ofa challenge submitted pursuant to this section.
- (c) In reviewing applications and any accompanying

 that challenge, the office shall review the proposed projects to

 ensure that all awarded funds are used to deploy digital equity

 projects to covered populations.
- 20 (d) The office shall award program grants based on a21 scoring system that shall be released to the public at least

1	thirty days prior to the first day of the time period for the			
2	submission	n of applications. The scoring system shall give the		
3	highest w	eight or priority to the following:		
4	(1)	Projects proposing to serve larger covered		
5		populations, with consideration to projects proposing		
6	+1	to serve smaller, difficult to access and/or neglected		
7		covered populations;		
8	(2)	Applicants with more experience and technical ability		
9		to successfully deploy digital equity projects to		
10	\$	covered populations, and more financial or other		
11		resources available to assist the project;		
12	(3)	Projects for which fewer government funds and less		
13		support are necessary to deploy digital equity in an		
14		economically feasible manner;		
15	(4)	Projects with a higher amount of matching funds		
16		proposed to be committed by the applicant;		
17	(5)	Projects that do not duplicate any existing digital		
18		equity project in the project area; and		
19	(6)	Other factors the office determines to be reasonable,		
20		appropriate, and consistent with the purpose of		

1		facilitating the deployment of digital equity projects
2		to covered populations.
3	S	-7 Hawaii broadband and digital equity office
4	authority	. The office may:
5	(1)	Following notice and an opportunity to cure, require
6		disgorgement of grant funds in response to an
7	:	applicant's pattern of failure to achieve digital
8		equity goals in accordance with the timelines and
9		milestones set forth in its application;
10	(2)	Consider an applicant's financial ability to complete
11		the project proposed in an application;
12	(3)	Make reasonable requests for information necessary for
13		the oversight and administration of any project funded
14	!	pursuant to this chapter;
15	(4)	Impose any new or additional regulatory requirements
16	1	on grant recipients, through grant agreements or any
17	:	other mechanism, in addition to the program
18		implementation rules expressly authorized in this
19		chapter; and
20	(5)	Deny or cancel a project if the office finds the
21		project will impact federal funding opportunities.

1	§ -8 Rules. (a) The department shall adopt rules
2	pursuant to chapter 91 to effectuate the purposes of this
3	chapter.
4	(b) The rules shall:
5	(1) Include reasonable oversight and reporting provisions
6	to ensure that grant moneys are used as intended; and
7	(2) Not impose any financial penalty or liquidated damages
8	provisions or provisions that are not reasonably
9	related to the deployment of digital equity programs
10	in the State in accordance with this chapter."
11	SECTION 3. Within six months following the effective date
12	of this Act, the department of business, economic development,
13	and tourism shall adopt rules pursuant to chapter 91 and
14	section -8, Hawaii Revised Statutes, to implement the digital
15	equity grant program; provided that any rules adopted pursuant
16	to this section shall include rules regarding the submission,
17	review, and approval of applications; administration of the
18	projects funded; and grant agreements memorializing the award of
19	funds.
20	SECTION 4. There is appropriated out of the general
21	revenues of the State of Hawaii the sum of \$5,000,000 or so much

- 1 thereof as may be necessary for fiscal year 2023-2024 and the
- 2 same sum or so much thereof as may be necessary for fiscal year
- 3 2024-2025 for the digital equity grant program established by
- 4 this Act.
- 5 The sums appropriated shall be expended by the department
- 6 of business, economic development, and tourism for the purposes
- 7 of this Act.

8 SECTION 5. This Act shall take effect on July 1, 2023.

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INTRODUCED BY:

JAN 25 2023

Report Title:

Digital Equity Grant Program; Digital Literacy; Broadband Access; Department of Business, Economic Development, and Tourism; Hawaii Broadband and Digital Equity Office; Appropriation

Description:

Establishes the Digital Equity Grant Program to award grants to applicants to deploy digital equity projects to covered populations in the State. Appropriates funds.

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