STAND. COM. REP. NO. 291

Honolulu, Hawaii

FEB 1 7 2021

RE: S.B. No. 540 S.D. 1

Honorable Ronald D. Kouchi President of the Senate Thirty-First State Legislature Regular Session of 2021 State of Hawaii

Sir:

Your Committee on Judiciary, to which was referred S.B. No. 540 entitled:

"A BILL FOR AN ACT RELATING TO EMERGENCY RULES,"

begs leave to report as follows:

The purpose and intent of this measure is to:

- (1) Allow for lesser emergency period penalties to be adopted and promulgated by the Governor or a mayor; and
- (2) Authorize county prosecutors to exercise discretion with the offense charged and penalty sought for certain first-time violations of coronavirus disease 2019 (COVID-19) emergency orders incurred since March 4, 2019.

Prior to the hearing on this measure, your Committee posted and made available for public review a proposed S.D. 1, which removed language authorizing county prosecutors to exercise discretion with the offense charged and penalty sought for certain first-time violations of COVID-19 emergency orders incurred since March 4, 2019, and replaced it with language allowing for the emergency period infractions to be processed under the traffic adjudication process in chapter 291D, Hawaii Revised Statutes.

Your Committee received testimony in support of the proposed S.D.1 from the Department of the Attorney General, Office of the Public Defender, Department of the Prosecuting Attorney for the City and County of Honolulu, and thirty-two individuals. Your Committee received testimony in opposition to the proposed S.D.1 from one individual. Your Committee received comments on the proposed S.D.1 from the Judiciary and one individual.

Your Committee finds that the COVID-19 pandemic has created great challenges in the State relating to public health and the economy. These challenges have necessitated the Governor and county mayors to exercise their emergency powers under chapter 127A, Hawaii Revised Statutes, to impose rules aimed to control the spread of COVID-19. Your Committee further finds that the enforcement of those rules is critical to efforts to protect the health and safety of the community, manage medical resources, and restart the economy. Your Committee additionally finds that allowing violations of emergency orders to be adjudicated similarly to traffic infractions will result in more meaningful and effective enforcement.

Accordingly, your Committee has amended this measure by adopting the proposed S.D.1 and further amending it by:

- (1) Clarifying that an emergency period infraction is in lieu of a violation, petty misdemeanor, or misdemeanor;
- (2) Designating "traffic infraction" and "emergency period infraction" as separate infractions under the infraction judication process and amending certain sections of chapter 291D, Hawaii Revised Statutes, accordingly;
- (3) Allowing electronic copies of notices of infractions, notices of infraction adjudication hearings, and notices of infraction judgements to be sent via email;
- (4) Granting the District Court concurrent jurisdiction over emergency period rule infractions committed by minors; and
- (5) Making technical, nonsubstantive amendments for the purposes of clarity and consistency.

As affirmed by the record of votes of the members of your Committee on Judiciary that is attached to this report, your Committee is in accord with the intent and purpose of S.B. No. 540, as amended herein, and recommends that it pass Second Reading in the form attached hereto as S.B. No. 540, S.D. 1, and be placed on the calendar for Third Reading.

Respectfully submitted on behalf of the members of the Committee on Judiciary,

KARL RHOADS, Chair

The Senate Thirty-First Legislature State of Hawai'i

Record of Votes Committee on Judiciary JDC

Bill / Resolution No.:*	Committee Referral:			Date:	
SB 540	JDC			2/9/2021	
The Committee is reconsidering its previous decision on this measure.					
If so, then the previous decision was to:					
The Recommendation is:					
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313					
Members		Aye	Aye (WR)	Nay	Excused
RHOADS, Karl (C)		✓			
KEOHOKALOLE, Jarrett (VC)		✓			
ACASIO, Laura		✓			
GABBARD, Mike		-			
KIM, Donna Mercado	·	/			
LEE, Chris		>			
FEVELLA, Kurt		>			
TOTAL	_	7	0	O	O
Recommendation: Adopted			Not Adopted		
Chair's or Designee's Signature: Kaul Mark					
Distribution: Original Yellow Pink Goldenro File with Committee Report Clerk's Office Drafting Agency Committee File					

*Only one measure per Record of Votes