DAVID Y. IGE GOVERNOR



DR. CHRISTINA M. KISHIMOTO SUPERINTENDENT

STATE OF HAWAI'I DEPARTMENT OF EDUCATION P.O. BOX 2360 HONOLULU, HAWAI'I 96804

> Date: 02/03/2021 Time: 03:00 PM Location: 229 Committee: Senate Education

Department:	Education
Person Testifying:	Dr. Christina M. Kishimoto, Superintendent of Education
Title of Bill:	SB 0807 RELATING TO EDUCATION.
Purpose of Bill:	Requires the department of education to submit an annual report on the school academic and financial plans to the board of education and the legislature.

Department's Position:

The Hawaii State Department of Education (Department) respectfully provides comments on Senate Bill 807, relating to school academic and financial plans.

The Department supports the tenets in this bill and appreciates the legislature's perspective and participation in improving the delivery of quality public education for all K-12 students at Hawaii's public schools. The collaborative work with the school community councils coupled with the professional expertise of Department personnel within the tri-level structure provide a strong foundation for the development of academic and financial plans in accordance with the unique needs and aspirations of K-12 learners in each school to establish programs and services dedicated to advancing the future of our students.

School communities with their able leaders and faculty are best suited to fulfill the responsibility of outlining academic and financial plans. Utilizing the data and information that is school-specific, including but not limited to Strive HI performance data, the Western Association of Schools and Colleges accreditation visiting committee recommendations, and survey data such as the Youth Risk Behavior Survey and school climate survey results, schools focus their plans on strategies for building capacity, determining key processes, and prudently allocating public resources towards increasing equity and excellence in their programs and services.

In the midst of diminishing funds and continued efforts to push funding towards schools and

complex areas, the prudent use of public dollars, both federal and state, must be maximized to ensure strategic priorities impact student achievement. The academic and financial plans are opportunities to align resources with the school's strategic priorities.

These plans are finalized annually during each spring semester and submitted to each respective Complex Area Superintendent for approval. The primary kuleana of the Department's state offices in this regard is to provide resources and centralized and, at times, targeted support to ensure the successful execution of school plans.

The Department continues to modernize existing implementation systems for these plans to leverage capacity, advance coherence and alignment in our priorities, and ensure standards of quality. This ensures a maximum return on investment and efficiency in the Department's efforts to have a cost-effective impact on successful outcomes for students.

The Department appreciates the shared interest of the legislature in providing a foundation for delivering high quality K-12 public education in Hawaii. In light of the dire fiscal challenges facing the state, it is incumbent on the legislature to continue regular dialogue with Department leadership to effectively address the litany of issues facing schools and students. Finally, the Department supports an annual report on school academic and financial plans by complex area to the legislature prior to the start of each legislative session in the hopes that it provides foundational information for the next legislative session.

Thank you for the opportunity to provide testimony on this measure and for the legislature's continued support for Hawaii's public schools.

The Hawai'i State Department of Education is committed to delivering on our promises to students, providing an equitable, excellent, and innovative learning environment in every school to engage and elevate our communities. This is achieved through targeted work around three impact strategies: school design, student voice, and teacher collaboration. Detailed information is available at www.hawaiipublicschools.org.



Committee on Education Senator Michelle Kidani, Chair Senator Donna Kim, Vice Chair

February 3, 2021

Dear Chair Kidani, Vice Chair Kim, and Committee Members,

This testimony is submitted in **support of SB807**, which requires the department of education to submit an annual report on the school academic and financial plans to the board of education and the legislature.

HE'E has consistently advocated for transparency and accountability in our school system, so we are pleased to see a bill that requires DOE to do a consolidated report of all schools, asking schools to connect the usage of financial resources to student outcomes. The community is entitled to see where schools are strategically spending their resources to provide the greatest positive impact on students.

Currently, the academic plans and the financial plans are two separate documents, and it is difficult to see how the two documents tie together. Ultimately, we would like a clear and logical connection between the academic plan and the financial plan. We think this bill provides a good first step. We like that the bill requires more financial accounting specificity in the academic plan's measurable outcomes section. In particular, we need to know more detail regarding the cost of activities above and beyond the base staff which is funded by the Weighted Student Formula (WSF) that is currently provided. We also like the suggestion that the school's trend of STRIVE HI indicators be listed in the plan as a visual to understand the school's situation, where they are coming from and where they would like to go.

While the bill improves transparency in connecting the use of financial resources to student outcomes, we believe that more should be done. When we look at the academic plans on the DOE website, they are difficult to understand and there is no consistency in reporting across schools, which makes it difficult to evaluate their effectiveness. First, the academic plans do not contain clear and consistent **student outcome indicators.** These are needed to ensure that schools are making progress on established priorities. We think each academic plan should contain the same essential student outcome indicators that are decided upon by our state system, such as the STRIVE HI indicators. In addition, the academic plans may also include school-specific student outcome indicators to give the schools flexibility on achieving goals that are unique to the school. A trend of both indicators should be presented at the beginning of the academic plan so that the reader understands the performance and the targets of the school. We give an example below.

SCHOOL STUDENT OUTCOME INDICATORS	2016 (Base)	2017	2018	2019	2020 (Target)
SPED Students Meeting Objectives in IEP	85%	80%	80%	N/A	85%
Academic Achievement (ELA)	51%	50%	54%	N/A	55%
Academic Achievement (Math)	42%	42%	42%	N/A	45%
Academic Achievement (Science)	43%	46%	46%	N/A	47%
Achievement Gap (ELA)	29	29	29	N/A	27
Achievement Gap (Math)	33	34	33	N/A	30
*School Climate/Student Satisfaction					
(%Positive)	N/A	72%	73%	N/A	74%

*Example of School-Specific Outcome Indicators

**Numbers are fictitious, for use as example only

Second, the plans do not have logical and prioritized **improvement strategies indicators**. It is difficult to determine the order of importance and impact of the numerous strategies on student outcomes. There needs to be a way to prioritize the strategies lead to improvement.

We think that for all student outcome milestone targets that are missed, schools should identify their **priority improvement strategies** and also present **measures** of those strategies. Again, we think that there should be some common indicators that apply across all schools, such as chronic absenteeism, along with school-specific indicators. We believe that chronic absenteeism is a priority improvement strategy indicator, as opposed to a student outcome indicator; if students attend school, it will help lead to the outcomes of attaining proficiency. We give an example below.

SCHOOL PRIORITY IMPROVEMENT STRATEGIES INDICATORS (SCHOOL SPECIFIC)	2016 (Base)	2017	2018	2019	2020 (Target)
Chronic Absenteeism	15%	15%	14%	14%	13%
*Student Growth ELA	69	68	69	N/A	69
*Student Growth Math	58	59	59	N/A	60

*Example of School-Specific Improvement Strategies Indicators

* *Numbers are fictitious, for use as example only

Additionally, there should be a format for a school to list and describe the **measure** or **plan** of their priority strategies in a Specific, Measurable, Attainable, Realistic and Timely (SMART) format. This is the section where the specific source of funds should be listed. We provide an example of the format.

			Source of Funds	School Monitoring	
Measure	Enabling Activity	Duration	(Program IDs)	Activity	Frequency
	Teachers/Counselors			Data Team will review	
Chronic	target students who are		WSF for base	formative/summative	
Absenteeism will	at risk for chronic		staff; \$2500	assessment results, SBA	
move from 14% to	absenteeism using		for family	results, and content area	Monthly,
13%.	Infinite Campus.	Fall	outreach	alignment with standards	Quarterly
			Title 1: Cost of		
			iReady Math =		
Student Growth in			\$7500; IXL =		
Math will improve	Implement iReady and		\$ 2500 For 1	iReady Universal Screener	
from 59 to 60	IXL Programs	School Year	year	for data and assessment	Quarterly

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Finally, there should be continuous monitoring of the academic plans by Complex and State leadership to support schools in achieving their outcomes and a way for this process to be transparent so that stakeholders can also contribute to schools and students achieving their goals.

We hope our suggestions provide some structure and logic to how stakeholders can easily follow a school's academic plan, and a way to understand how to compare academic plans across schools. We also hope that the consolidated report will clearly and simply convey to the public the efficacy of resource distribution.

Hui for Excellence in Education, or "HE'E," promotes a child-centered and strength-based public education system in which families, communities and schools are valued and empowered to help every student succeed. HE'E works to bring diverse stakeholders together to harness collective energy, share resources, and identify opportunities for progressive action in education.

Thank you for the opportunity to testify. Our support represents a 75% consensus or more of our voting membership.

Sincerely,

Cheri Nakamura HE'E Coalition Director



Academy 21 American Civil Liberties Union After-School All-Stars Hawai'i Alliance for Place Based Learning *Castle Complex Community Council *Castle-Kahuku Principal and CAS Coalition for Children with Special Needs Education Institute of Hawai'i *Faith Action for Community Equity Fresh Leadership LLC **Girl Scouts Hawaii** Harold K.L. Castle Foundation *HawaiiKidsCAN *Hawai'i Afterschool Alliance *Hawai'i Appleseed Center for Law and Economic Justice *Hawai'i Association of School Psychologists Hawai'i Athletic League of Scholars *Hawai'i Charter School Network *Hawai'i Children's Action Network Hawa'i Education Association Hawai'i Nutrition and Physical Activity Coalition * Hawai'i State PTSA Hawai'i State Student Council Hawai'i State Teachers Association Hawai'i P-20 Hawai'i 3Rs Head Start Collaboration Office It's All About Kids *INPEACE Joint Venture Education Forum

Junior Achievement of Hawaii Kamehameha Schools Kanu Hawai'i *Kaua'i Ho'okele Council Keiki to Career Kaua'i Kupu A'e *Leaders for the Next Generation Learning First McREL's Pacific Center for Changing the Odds Native Hawaiian Education Council **Our Public School** *Pacific Resources for Education and Learning *Parents and Children Together *Parents for Public Schools Hawai'i Punahou School PUEO Program Special Education Provider Alliance *Teach for America The Learning Coalition **US PACOM** University of Hawai'i College of Education YMCA of Honolulu Voting Members (*) Voting member organizations vote on action items while individual and non-voting participants may collaborate on all efforts within the coalition.

<u>SB-807</u> Submitted on: 1/30/2021 12:07:17 PM Testimony for EDU on 2/3/2021 3:00:00 PM

Submitted By	Organization	Testifier Position	Present at Hearing
Susan Pcola_Davis	Individual	Support	No

Comments:

I support the granularity requested of the report to fully see how funds are allocated by complexes and schools. More importantly, previously presented reports, that I have seen, cause questioning and confusion.

As more of these types of reports are required, public involvement should increase. All stakeholders have a right to view, question and understand, especially if there are disparities.

The public has a right to see these numbers for the purpose of holding the Department of Education accountable to transparency and to where our taxpayer money is spent.

This also allows the public to prepare any testimonies to the Board of Education regarding any actionable agenda items to be addressed by written or oral testimony.

<u>SB-807</u> Submitted on: 2/1/2021 10:49:43 AM Testimony for EDU on 2/3/2021 3:00:00 PM

Submitted By	Organization	Testifier Position	Present at Hearing
Dr. Jim Shon	Individual	Oppose	No

Comments:

Chair, Members of the Committee. Generally, more information is better. However, the practical impact of this bill will likely be:

1. To impose an additional administrative burden on each and every school, as the report requested will be farmed out down the line. If data were automatically uploaded into a central data base, it would be one thing. However, the implication is that time, talent, and effort will be taken away from other tasks by school administrators and each teacher as well; and

2. The flexibility and importance of responding to new opportunities, challenges, funding cuts or additional grants, personnel changes, etc is likely to be lost as a school and the entire department may be required to "freeze" school level decisions at an early date to submit the plan, and be unable to make timely changes once the official Plan is set in concrete.