

STATE OF HAWAII DEPARTMENT OF PUBLIC SAFETY 919 Ala Moana Boulevard, 4th Floor Honolulu, Hawaii 96814 NOLAN P. ESPINDA DIRECTOR

> Maria C. Cook Deputy Director Administration

Shari L. Kimoto Deputy Director Corrections

Renee R. Sonobe Hong Deputy Director Law Enforcement

No.

TESTIMONY ON SENATE BILL 2235, SENATE DRAFT 1 RELATING TO THE USE OF INTOXICANTS WHILE OPERATING A MOTOR VEHICLE. by Nolan P. Espinda, Director

> Senate Committee on Ways and Means Senator Donovan M. Dela Cruz, Chair Senator Gilbert S.C. Keith-Agaran, Vice Chair

Senate Committee on Judiciary Senator Karl Rhoads, Chair Senator Jarrett Keohokalole, Vice Chair

Wednesday, February 26, 2020; 1:10 p.m. State Capitol, Conference Room 211

Chair Dela Cruz and Rhoads, Vice Chairs Keith-Agaran and Keohokalole,

and Members of the Committee:

The Department of Public Safety (PSD) supports Senate Bill (SB) 2235, Senate Draft (SD) 1, which proposes to deposit fines for repeat offenders, habitual offenders, and offenders who operate a vehicle after license and privilege have been suspended or revoked for operating a vehicle under the influence of an intoxicant into a state drug and alcohol toxicology testing laboratory special fund for the Department of Health toxicology lab.

Thank you for the opportunity to testify on this measure.



ON THE FOLLOWING MEASURE:

S.B. NO. 2235, S.D. 1, RELATING TO THE USE OF INTOXICANTS WHILE OPERATING A VEHICLE.

BEFORE THE:

SENATE COMMITTEES ON WAYS AND MEANS AND ON JUDICIARY

DATE: Wednesday, February 26, 2020 TIME: 1:10 p.m.

LOCATION: State Capitol, Room 211

TESTIFIER(S):WRITTEN TESTIMONY ONLY.
(For more information, contact David L. Williams or Lance Goto,
Deputy Attorney General, at 586-1160)

Chairs Dela Cruz and Rhoads and Members of the Committees:

The Department of the Attorney General (the Department) submits the following comments:

The purpose of this bill is to establish a state drug and alcohol toxicology testing laboratory special fund and to utilize fines collected from those sentenced under the following offenses to be deposited into the fund: 1) operating a vehicle under the influence of an intoxicant offender as repeat offenders, 2) habitually operating a vehicle under the influence of an intoxicant, and 3) operating a vehicle after license and privilege have been suspended or revoked for operating a vehicle under the influence of an intoxicant.

However, section 706-643(2), Hawaii Revised Statutes (HRS), states: "All fines and other final payments received by a clerk or other officer of a court shall be accounted for, with the names of person making payment, and the amount and date thereof, being recorded. All such funds shall be deposited with the director of finance to the credit of the general fund of the State. With respect to fines and bail forfeitures that are proceeds of the wildlife revolving fund under section 183D-10.5, and fines that are proceeds of the compliance resolution fund under sections 26-9(o) and 431:2-410, the director of finance shall transmit the fines and forfeitures to the respective funds." Testimony of the Department of the Attorney General Thirtieth Legislature, 2020 Page 2 of 2

To prevent any confusion with section 706-643(2), the committees might consider amending section 706-643(2) as follows:

"All fines and other final payments received by a clerk or other officer of a court shall be accounted for, with the names of person making payment, and the amount and date thereof, being recorded. All such funds shall be deposited with the director of finance to the credit of the general fund of the State. With respect to fines and bail forfeitures that are proceeds of the wildlife revolving fund under section 183D-10.5, fines that are proceeds of the state drug and alcohol toxicology testing laboratory special fund under sections 291E-61(b); 291E-61.5(d); and 291E-62(c), and fines that are proceeds of the compliance resolution fund under sections 26-9(o) and 431:2-410, the director of financial shall transmit the fines and forfeitures to the respective funds."

The Department appreciates the opportunity to provide comments on this measure.

DAVID Y. IGE GOVERNOR

EMPLOYEES' RETIREMENT SYSTEM HAWAI'I EMPLOYER-UNION HEALTH BENEFITS TRUST FUND

OFFICE OF THE PUBLIC DEFENDER



CRAIG K. HIRAI DIRECTOR

ROBERT YU DEPUTY DIRECTOR

STATE OF HAWAI'I DEPARTMENT OF BUDGET AND FINANCE P.O. BOX 150 HONOLULU, HAWAI'I 96810-0150

ADMINISTRATIVE AND RESEARCH OFFICE BUDGET, PROGRAM PLANNING AND MANAGEMENT DIVISION FINANCIAL ADMINISTRATION DIVISION OFFICE OF FEDERAL AWARDS MANAGEMENT (OFAM)

WRITTEN ONLY TESTIMONY BY CRAIG K. HIRAI DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE TO THE SENATE COMMITTEES ON WAYS AND MEANS AND JUDICIARY ON SENATE BILL NO. 2235, S.D. 1

February 26, 2020 1:10 p.m. Room 211

RELATING TO THE USE OF INTOXICANTS WHILE OPERATING A VEHICLE

The Department of Budget and Finance offers comments on the creation of the

State Drug and Alcohol Toxicology Testing Laboratory Special Fund (SDATTLSF).

Senate Bill (S.B.) No. 2235, S.D. 1, establishes the SDATTLSF within the Department of Health to support an intoxicant testing laboratory intended for further research, development, and related technologies. The SDATTLSF would generate revenues through the deposit of fines collected from repeat offenders, habitual offenders, and offenders who operate a vehicle after their licenses have been suspended or revoked for operating a vehicle under the influence of an intoxicant. Other sources of revenues for the SDATTLSF would include legislative appropriations, grants and gifts, and any income and interest earnings. The bill does not contain an appropriation for the special fund.

As a matter of general policy, the department does not support the creation of any special fund which does not meet the requirements of Section 37-52.3, HRS. Special funds should: 1) serve a need as demonstrated by the purpose, scope of work and an explanation why the program cannot be implemented successfully under the general fund appropriation process; 2) reflect a clear nexus between the benefits sought and charges made upon the users or beneficiaries or a clear link between the program and the sources of revenue; 3) provide an appropriate means of financing for the program or activity; and 4) demonstrate the capacity to be financially self-sustaining. Regarding S.B. No. 2235, S.D. 1, it is difficult to determine whether the proposed special fund fulfills these requirements.

Thank you for your consideration of our comments.

MITCHELL D. ROTH PROSECUTING ATTORNEY

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OFFICE OF THE PROSECUTING ATTORNEY

TESTIMONY IN SUPPORT OF SENATE BILL 2235, SD1 WITH AMENDMENTS

A BILL RELATING TO THE USE OF INTOXICANTS WHILE OPERATING A VEHICLE

COMMITTEE ON WAYS AND MEANS Sen. Donovan M. Dela Cruz, Chair Sen. Gilbert S.C. Keith-Agaran, Vice Chair

COMMITTEE ON JUDICIARY Sen. Karl Rhoads, Chair Sen. Jarrett Keohokalole, Vice Chair

Wednesday, February 26, 2020, 1:10 p.m. State Capitol, Conference Room 211

Honorable Chair Dela Cruz, Honorable Vice Chair Keith-Agaran, and Members of the Committee on Ways and Means and Honorable Chair Rhoads, Honorable Vice Chair Keohokalole and Members of the Committee on Judiciary, the Office of the Prosecuting Attorney, County of Hawai'i submits the following testimony in support of Senate Bill No. 2235, SD1, with Amendments.

Senate Bill 2235, SD1, establishes a special fund to be used towards the establishment and maintenance of a State drug and alcohol toxicology testing laboratory.

Highway safety in Hawai'i is compromised by drunk and drugged drivers who continue to jeopardize the safety of all road users. The police continue their efforts to make our roads safer by arresting those individuals suspected of driving impaired. Bringing these cases to trial can be hampered by test results not being available for their respective hearings in time, as well as court costs being expensive.

Presently, testing of blood and urine samples obtained for the purpose of cases involving the operation of a motor vehicle while under the influence of an intoxicant is performed by private laboratories, with the exception of alcohol blood testing within the City and County of Honolulu. This drug and alcohol testing performed by private laboratories is costly.

Testing of blood for drugs is currently conducted by an out-of-state private laboratory. The development of a State-run laboratory to conduct this necessary testing will eliminate the reliance on a private lab.

Court cases involving drunk or drugged driving can become extremely costly when the prosecution subpoenas experts and lab personnel to testify in court, especially if these witnesses are from private laboratories located out of state.

Other states find that costs for drunk and drugged driving cases are greatly reduced when their State-run laboratories perform the testing and confirmations, which will be used in court. Some of these State-run laboratories perform other testing functions, such as work place drug testing, post mortem drug testing, the testing of inmates and parolees, etc. Such test functions can further reduce costs for the State.

The Office of the Prosecuting Attorney of the County of Hawai'i is primarily concerned about improving highway safety and protecting the lives of our community members and visitors. Having a drug and alcohol toxicology testing laboratory within our State will provide law enforcement and adjudicators with the resources they need to protect our public from impaired drivers.

The Office of the Prosecuting Attorney of the County of Hawai'i supports the passage of Senate Bill 2235, SD1, however, we request that the funds be expended by the Department of Health, rather than the Department of Public Safety. Thank you for the opportunity to provide testimony.

POLICE DEPARTMENT

CITY AND COUNTY OF HONOLULU

801 SOUTH BERETANIA STREET · HONOLULU, HAWAII 96813 TELEPHONE: (808) 529-3111 · INTERNET: www.honolulupd.org



SUSAN BALLARD CHIEF

JOHN D. MCCARTHY CLYDE K. HO DEPUTY CHIEFS

CT-LC OUR REFERENCE

KIRK CALDWELL

MAYOR

February 26, 2020

The Honorable Donovan M. Dela Cruz, Chair and Members Committee on Ways and Means The Honorable Karl Rhoads, Chair and Members Committee on Judiciary State Senate Hawaii State Capitol 415 South Beretania Street, Room 211 Honolulu, Hawaii 96813

Dear Chairs Dela Cruz and Rhoads and Members:

SUBJECT: Senate Bill No. 2235, S.D. 1, Relating to the Use of Intoxicants While Operating a Vehicle

I am Calvin Tong, Major of the Traffic Division of the Honolulu Police Department (HPD), City and County of Honolulu.

The HPD supports Senate Bill No. 2235, S.D. 1, Relating to the Use of Intoxicants While Operating a Vehicle.

The HPD supports the establishment of a special fund that would assist with the creation of a state drug and alcohol toxicology testing laboratory. We believe a locally based laboratory would eventually save time and money for the required testing of evidence in criminal cases.

The HPD urges you to support Senate Bill No. 2235, S.D. 1, Relating to the Use of Intoxicants While Operating a Vehicle.

Thank you for the opportunity to testify.

APPROVED:

an Ballard

Susan Ballard Chief of Police

Sincerely,

Calvin Tong, Major Traffic Division

Serving and Protecting With Aloha



DEPARTMENT OF THE PROSECUTING ATTORNEY

CITY AND COUNTY OF HONOLULU

ALII PLACE 1060 RICHARDS STREET • HONOLULU, HAWAII 96813 PHONE: (808) 768-7400 • FAX: (808) 768-7515

LYNN B.K. COSTALES ACTING FIRST DEPUTY PROSECUTING ATTORNEY



THE HONORABLE DONOVAN M. DELA CRUZ, CHAIR SENATE COMMITTEE ON WAYS AND MEANS

THE HONORABLE KARL RHOADS, CHAIR SENATE COMMITTEE ON JUDICIARY

Thirtieth State Legislature Regular Session of 2020 State of Hawai`i

February 26, 2020

RE: S.B. 2235, S.D. 1; RELATING TO THE USE OF INTOXICANTS WHILE OPERATING A VEHICLE.

Chair Dela Cruz, Chair Rhoads, Vice-Chair Keith-Agaran, Vice-Chair Wakai, member of the Senate Committee on Ways and Means, and members of the Senate Committee on Judiciary, the Department of the Prosecuting Attorney of the City and County of Honolulu ("Department") submits the following testimony in <u>support</u> of S.B. 2235, S.D. 1.

The Department believes the State would benefit from having a state drug and alcohol toxicology testing laboratory—in terms of improved cost efficiency, more streamlined procedures, and perhaps even increased public safety—and supports the idea of using relevant fines to support such an endeavor.

For these reasons, the Department of the Prosecuting Attorney of the City and County of Honolulu <u>supports</u> S.B. 2235, S.D. 1. Thank you for the opportunity to testify on this matter.

DWIGHT K. NADAMOTO ACTING PROSECUTING ATTORNEY



February 26, 2020

То:	Senator Donovan M. Dela Cruz, Chair, Senate Committee on Ways & Means; Senator Gilbert S.C. Keith-Agaran, Vice Chair; and members of the Committee
	Senator Karl Rhoads, Chair, Senate Committee on Judiciary; Senator Jarrett Keohokalole, Vice Chair; and members of the Committee
From:	Arkie Koehl and Carol McNamee, Public Policy Committee - MADD Hawaii
Re:	Senate Bill 2235 SD1 – Relating to the Use of Intoxicants While Operating a Vehicle

I am Carol McNamee, offering testimony on behalf of the Hawaii Chapter of Mothers Against Drunk Driving in <u>strong support</u> of Senate Bill 2235 SD 1 – relating to the Use of Intoxicants While Operating a Vehicle.

Hawaii's annual fatality statistics reveal an increasing number of highway deaths connected to the presence of drugs. In 2017, the number exceeded alcohol-related fatalities. MADD therefore supports measures that give law enforcement the necessary tools to be able to arrest and convict impaired drivers – whatever their substance(s) of intoxication might be. Underground chemists are now able to synthesize new drugs at a rapid rate.

In order to reduce the tragic impaired driving crashes that plague our state, law enforcement must be able obtain the identification or confirmation of the suspected substance or substances that a driver may have consumed. For many years, blood samples have been sent to a mainland laboratory equipped to do the necessary toxicology testing. This has been a very expensive and lengthy method of obtaining needed information for OVUII trials. A <u>funded</u> drug lab in Hawaii is essential for giving law enforcement the necessary information needed to present to the Court and ultimately remove dangerous drivers from our roads.

Senate Bill 2235 SD 1 establishes the sources of the needed Laboratory funding including the fines that OVUII offenders pay now and possible additional sources. MADD believes a funded drug and alcohol toxicology lab is essential to reducing death and injury on Hawaii roads. Continuing to use mainland laboratories is an expensive and unworkable answer. It seems appropriate to use fines from those convicted of impaired driving related crimes to support the drug and alcohol toxicology laboratory.

MADD strongly encourages this committee to pass Senate Bill 2235 SD 1, relating to the use of intoxicants while operating a vehicle.

Thank you for this opportunity to testify.